SUBSTITUTE HOUSE BILL 2793

State of Washington 64th Legislature 2016 Regular Session

By House Judiciary (originally sponsored by Representatives Orwall, Blake, Kretz, Sullivan, Cody, Jinkins, Kagi, Goodman, Ormsby, Tharinger, Rossetti, and Reykdal)

READ FIRST TIME 02/02/16.

AN ACT Relating to providing for suicide awareness and prevention education for safer homes; amending RCW 9.41.310 and 43.70.442; adding a new section to chapter 43.70 RCW; adding a new section to chapter 82.04 RCW; creating new sections; providing an effective date; and providing expiration dates.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

7 NEW SECTION. The legislature finds that: Washington's Sec. 1. suicide rate is fourteen percent higher than the national average; on 8 9 average, two young people between the ages of ten and twenty-four die by suicide each week; almost a quarter of those who die by suicide 10 11 are veterans; and many of the state's rural and tribal communities have the highest suicide rates. The legislature further finds that 12 13 when suicide occurs, it has devastating consequences for communities 14 and schools, yet, according to the United States surgeon general, suicide is the nation's most preventable form 15 of death. The 16 legislature further finds that one of the most immediate ways to 17 reduce the tragedy of suicide is through suicide awareness and 18 prevention education coupled with safe storage of lethal means in suicides, 19 commonly used such as firearms and prescription 20 medications. The legislature further finds that incentivizing 21 firearms dealers to participate in suicide awareness and prevention

p. 1 SHB 2793

- education programs and provide certain safe storage devices at cost 1
- 2 is an important step in creating safer homes and reducing suicide
- 3 deaths in the state.

б

7

8

18

19

22

27

- Sec. 2. (1)(a) A safe homes task force is established to raise public awareness and increase suicide prevention education among new partners who are in key positions to help reduce suicide. The task force shall be administered and staffed by the University of Washington school of social work.
- (b) The safe homes task force shall consist of the members 9 comprised of a suicide prevention and firearms subcommittee and a 10 suicide prevention and pharmacy subcommittee, as follows: 11
- (i) The suicide prevention and firearms subcommittee shall 12 consist of the following members and be cochaired by the University 13 of Washington school of social work and a member identified in 14 15 (b)(i)(A) of this subsection (1):
- 16 (A) A representative of the national rifle association and a representative of the second amendment foundation; 17
 - (B) Two representatives of suicide prevention organizations, selected by the cochairs of the subcommittee;
- 20 (C) Two representatives of the firearms industry, selected by the cochairs of the subcommittee; 21
- (D) Two individuals who are suicide attempt survivors or who have 23 experienced suicide loss, selected by the cochairs of the 24 subcommittee;
- 25 (E) Two representatives of law enforcement agencies, selected by the cochairs of the subcommittee; 26
 - (F) One representative from the department of health;
- (G) One representative from the department of veterans affairs, 28 and one other individual representing veterans to be selected by the 29 30 cochairs of the subcommittee; and
- (H) No more than two other interested parties, selected by the 31 cochairs of the subcommittee. 32
- (ii) The suicide prevention and pharmacy subcommittee shall 33 consist of the following members and be cochaired by the University 34 35 of Washington school of social work and a member identified in (b)(ii)(A) of this subsection (1): 36
- 37 Two representatives of the Washington state pharmacy (A) 38 association;

SHB 2793 p. 2

- 1 (B) Two representatives of retailers who operate pharmacies, 2 selected by the cochairs of the subcommittee;
- 3 (C) One faculty member from the University of Washington school 4 of pharmacy and one faculty member from the Washington State 5 University school of pharmacy;
 - (D) One representative of the department of health;
- 7 (E) One representative of the pharmacy quality assurance 8 commission;
- 9 (F) Two representatives of the Washington state poison control center;
- 11 (G) One representative of the department of veterans affairs, and 12 one other individual representing veterans to be selected by the 13 cochairs of the subcommittee; and
- 14 (H) No more than two other interested parties, selected by the cochairs of the subcommittee.
- 16 (c) The University of Washington school of social work shall 17 convene the initial meeting of the task force.
 - (2) The task force shall:

18

19

2021

22

2324

25

26

27

2829

- (a) Develop and prepare to disseminate online trainings on suicide awareness and prevention for firearms dealers and their employees and firearm range owners and their employees;
- (b) In consultation with the department of fish and wildlife, review the firearm safety pamphlet produced by the department of fish and wildlife under RCW 9.41.310 and, by January 1, 2017, recommend changes to the pamphlet to incorporate information on suicide awareness and prevention;
- (c) Develop suicide awareness and prevention messages for posters and brochures that are tailored to be effective for firearms owners for distribution to firearms dealers and firearm ranges;
- 30 (d) Develop suicide awareness and prevention messages for posters 31 and brochures for distribution to pharmacies;
- (e) In consultation with the department of fish and wildlife, develop strategies for creating and disseminating suicide awareness and prevention information for hunting safety classes, including messages to parents that can be shared during online registration, in either follow up electronic mail communications, or in writing, or both;
- 38 (f) Develop suicide awareness and prevention messages for 39 training for the schools of pharmacy and provide input on trainings 40 being developed for community pharmacists;

p. 3 SHB 2793

1 (g) Provide input to the department of health on the 2 implementation of the safe homes project established in section 3 of 3 this act;

4

5

7

8

9

10

11

12

16 17

18

19

2021

22

23

2425

26

27

2829

30 31

32

33

34

- (h) Create a web site that will be a clearinghouse for the newly created suicide awareness and prevention materials developed by the task force; and
- (i) Create, implement, and evaluate a suicide awareness and prevention pilot program in two counties, one rural and one urban, that have high suicide rates. The pilot program shall include:
- (i) Developing and directing advocacy efforts with firearms dealers to pair suicide awareness and prevention training with distribution of safe storage devices;
- 13 (ii) Developing and directing advocacy efforts with pharmacies to 14 pair suicide awareness and prevention training with distribution of 15 medication disposal kits and safe storage devices;
 - (iii) Training health care providers on suicide awareness and prevention, paired with distribution of medication disposal kits and safe storage devices; and
 - (iv) Training local law enforcement officers on suicide awareness and prevention, paired with distribution of medication disposal kits and safe storage devices.
 - (3) The task force shall consult with the department of health to develop timelines for the completion of the necessary tasks identified in subsection (2) of this section so that the department of health is able to implement the safe homes project under section 3 of this act by January 1, 2018.
 - (4) Beginning December 1, 2016, the task force shall annually report to the legislature on the status of its work. The task force shall submit a final report by December 1, 2019, that includes the findings of the suicide awareness and prevention pilot program evaluation under subsection (2) of this section and recommendations on possible continuation of the program. The task force shall submit its reports in accordance with RCW 43.01.036.
 - (5) This section expires July 1, 2020.
- NEW SECTION. Sec. 3. A new section is added to chapter 43.70 RCW to read as follows:
- 37 (1) The department shall develop and administer a safe homes 38 project to provide financial incentives to firearms dealers and

p. 4 SHB 2793

- firearms ranges to encourage voluntary participation in a program to implement suicide awareness and prevention strategies.
 - (2) As part of the safe homes project, the department shall certify a firearms dealer or firearms range that meets the requirements of subsection (3) of this section as a safe homes partner. A firearms dealer or firearms range that has been certified by the department as a safe homes partner is entitled to the tax incentives provided in section 5 of this act.
- 9 (3) The department, in consultation with the safe homes task 10 force created in section 2 of this act, shall develop criteria for 11 certification of a firearms dealer or firearms range as a safe homes 12 partner that include, at a minimum, the following requirements:
- 13 (a) Posting of suicide awareness and prevention posters, 14 developed by the safe homes task force, at the firearms dealer's or 15 firearms range's premises;
 - (b) Distribution of suicide awareness and prevention brochures, developed by the safe homes task force, to firearms purchasers and customers;
 - (c) Completion by the firearms dealer and employees, or firearms range and employees, of an online suicide awareness and prevention training developed by the safe homes task force; and
- 22 (d) Offering safe storage devices, in the form of a lock box or 23 life jacket, for sale at cost to firearms purchasers, or customers.
 - (4) The department shall:

2

3

4

5

7

8

16

17

18

19

2021

24

25

26

27

28

29

30 31

32

39

- (a) Provide technical assistance to firearms dealers and firearms ranges that want to participate in the safe homes project;
- (b) Track and report status updates of the program to the legislature in accordance with RCW 43.01.036; and
- (c) Conduct, or contract with local health departments to conduct, random audits of businesses who participate in the safe homes project to ensure compliance with the requirements of this section.
- 33 (5) The department shall implement the safe homes project 34 beginning January 1, 2018. Beginning December 1, 2017, and annually 35 thereafter, the department shall provide to the department of revenue 36 the name, address, and unified business identification number of each 37 business that is certified as a safe homes partner under this 38 section.
 - (6) For the purposes of this section:

p. 5 SHB 2793

- 1 (a) "Firearms dealer" means a firearms dealer licensed under RCW 9.41.110; and
- 3 (b) "Firearms range" means an entity that operates an area or 4 facility designed for the safe discharge or other use of firearms for 5 sport, recreational, or competitive shooting or training purposes.
- NEW SECTION. Sec. 4. (1) This section is the tax preference performance statement for the tax preference contained in section 5 of this act. This performance statement is only intended to be used for subsequent evaluation of the tax preference. It is not intended to create a private right of action by any party or be used to determine eligibility for preferential tax treatment.
- 12 (2) The legislature categorizes this tax preference as one 13 intended to induce certain designated behavior by taxpayers, as 14 indicated in RCW 82.32.808(2)(a).

16

17

18

19

26

27

28

2930

31

32

33

- (3) It is the legislature's specific public policy objective to incentivize firearms dealers and firearms ranges to participate in the safe homes project by providing a tax credit for firearms dealers and firearms ranges who become certified safe home partners under section 3 of this act.
- (4) To measure the effectiveness of the tax preference in section 5 of this act, in achieving the specific public policy objective described in subsection (2) of this section, the joint legislative audit and review committee must, at minimum, evaluate the following:
- 24 (a) The number of businesses that are claiming the credit 25 authorized in section 5 of this act;
 - (b) The total amount of credit claimed by fiscal year, with an average credit amount estimated based on the number of businesses claiming the credit;
 - (c) Any additional data related to the utilization and outcomes of the safe homes project administered by the department of health under section 3 of this act, including data related to the number of suicide deaths in the state prior to the authorization of the credit and after.
- 34 (5) The joint legislative audit and review committee may request 35 the necessary data from the department of health needed to complete 36 the evaluation under subsection (4) of this section.
- NEW SECTION. Sec. 5. A new section is added to chapter 82.04 RCW to read as follows:

p. 6 SHB 2793

- 1 (1) Subject to the limits and provisions of this section, a 2 credit is authorized against the tax otherwise due under this chapter 3 for a firearms dealer licensed under RCW 9.41.110 or a firearms range 4 that is certified as a safe homes partner under section 3 of this 5 act.
- 6 (2) The maximum amount of credit that can be claimed under this 7 section is two thousand five hundred dollars per calendar year. The 8 amount of credit claimed for a reporting period may not exceed the 9 tax otherwise due under this chapter for that reporting period.
- 10 (3) Persons claiming a credit under this section must file electronically with the department. No application is required to claim the credit, but a taxpayer claiming a credit under this section 13 must keep records necessary for the department to determine eligibility under this section, including records from the department of health that identifies the taxpayer as a certified safe home partner.
- 17 (4) Credits under this section may not be claimed before January 18 1, 2018, or after December 31, 2023.
- 19 **Sec. 6.** RCW 9.41.310 and 1994 c 264 s 2 are each amended to read 20 as follows:

2223

24

25

2627

28

2930

31

32

3334

- (1) After a public hearing, the department of fish and wildlife shall publish a pamphlet on firearms safety and the legal limits of the use of firearms. The pamphlet shall include current information on firearms laws and regulations and state preemption of local firearms laws. By July 1, 2017, the department of fish and wildlife shall update the pamphlet to incorporate information on suicide awareness and prevention as recommended by the safe homes task force established in section 2 of this act.
- (2) This pamphlet may be used in the department's hunter safety education program and shall be provided to the department of licensing for distribution to firearms dealers and persons authorized to issue concealed pistol licenses. The department of fish and wildlife shall reimburse the department of licensing for costs associated with distribution of the pamphlet.
- 35 **Sec. 7.** RCW 43.70.442 and 2015 c 249 s 1 are each amended to 36 read as follows:
- 37 (1)(a) Each of the following professionals certified or licensed 38 under Title 18 RCW shall, at least once every six years, complete

p. 7 SHB 2793

- training in suicide assessment, treatment, and management that is approved, in rule, by the relevant disciplining authority:
 - (i) An adviser or counselor certified under chapter 18.19 RCW;
- 4 (ii) A chemical dependency professional licensed under chapter 5 18.205 RCW;
- 6 (iii) A marriage and family therapist licensed under chapter 7 18.225 RCW;
- 8 (iv) A mental health counselor licensed under chapter 18.225 RCW;
- 9 (v) An occupational therapy practitioner licensed under chapter 10 18.59 RCW;
- 11 (vi) A psychologist licensed under chapter 18.83 RCW;

19

20

21

2223

24

29

30

31

32

3334

- 12 (vii) An advanced social worker or independent clinical social 13 worker licensed under chapter 18.225 RCW; and
- 14 (viii) A social worker associate—advanced or social worker 15 associate—independent clinical licensed under chapter 18.225 RCW.
- 16 (b) The requirements in (a) of this subsection apply to a person 17 holding a retired active license for one of the professions in (a) of 18 this subsection.
 - (c) The training required by this subsection must be at least six hours in length, unless a disciplining authority has determined, under subsection $((\frac{9}{}))$ (10)(b) of this section, that training that includes only screening and referral elements is appropriate for the profession in question, in which case the training must be at least three hours in length.
- 25 (d) Beginning July 1, 2017, the training required by this 26 subsection must be on the model list developed under subsection (6) 27 of this section. Nothing in this subsection (1)(d) affects the 28 validity of training completed prior to July 1, 2017.
 - (2)(a) Except as provided in (b) of this subsection, a professional listed in subsection (1)(a) of this section must complete the first training required by this section by the end of the first full continuing education reporting period after January 1, 2014, or during the first full continuing education reporting period after initial licensure or certification, whichever occurs later.
- 35 (b) A professional listed in subsection (1)(a) of this section 36 applying for initial licensure may delay completion of the first 37 training required by this section for six years after initial 38 licensure if he or she can demonstrate successful completion of the 39 training required in subsection (1) of this section no more than six 40 years prior to the application for initial licensure.

p. 8 SHB 2793

- 1 (3) The hours spent completing training in suicide assessment, 2 treatment, and management under this section count toward meeting any 3 applicable continuing education or continuing competency requirements 4 for each profession.
- 5 (4)(a) A disciplining authority may, by rule, specify minimum 6 training and experience that is sufficient to exempt an individual 7 professional from the training requirements in subsections (1) and 8 (5) of this section. Nothing in this subsection (4)(a) allows a 9 disciplining authority to provide blanket exemptions to broad 10 categories or specialties within a profession.
- 11 (b) A disciplining authority may exempt a professional from the 12 training requirements of subsections (1) and (5) of this section if 13 the professional has only brief or limited patient contact.
- (5)(a) ((Beginning January 1, 2016,)) <u>Each</u> of the following professionals credentialed under Title 18 RCW shall complete a one-time training in suicide assessment, treatment, and management that is approved by the relevant disciplining authority:
 - (i) A chiropractor licensed under chapter 18.25 RCW;
- 19 (ii) A naturopath licensed under chapter 18.36A RCW;

34

- 20 (iii) A licensed practical nurse, registered nurse, or advanced 21 registered nurse practitioner, other than a certified registered 22 nurse anesthetist, licensed under chapter 18.79 RCW;
- (iv) An osteopathic physician and surgeon licensed under chapter 18.57 RCW, other than a holder of a postgraduate osteopathic medicine and surgery license issued under RCW 18.57.035;
- 26 (v) An osteopathic physician assistant licensed under chapter 27 18.57A RCW;
- 28 (vi) A physical therapist or physical therapist assistant 29 licensed under chapter 18.74 RCW;
- 30 (vii) A physician licensed under chapter 18.71 RCW, other than a 31 resident holding a limited license issued under RCW 18.71.095(3);
- 32 (viii) A physician assistant licensed under chapter 18.71A RCW;
 33 ((and))
 - (ix) A pharmacist licensed under chapter 18.64 RCW; and
- 35 $\underline{(x)}$ A person holding a retired active license for one of the 36 professions listed in (a)(i) through $((\overline{(viii)}))$ $\underline{(ix)}$ of this 37 subsection.
- 38 (b)(i) A professional listed in (a)(i) through (viii) of this 39 subsection or a person holding a retired active license for one of 40 the professions listed in (a)(i) through (viii) of this subsection

p. 9 SHB 2793

must complete the one-time training by the end of the first full continuing education reporting period after January 1, 2016, or during the first full continuing education reporting period after initial licensure, whichever is later. Training completed between June 12, 2014, and January 1, 2016, that meets the requirements of this section, other than the timing requirements of this subsection (5)(b), must be accepted by the disciplining authority as meeting the one-time training requirement of this subsection (5).

- (ii) A licensed pharmacist or a person holding a retired active pharmacist license must complete the one-time training by the end of the first full continuing education reporting period after January 1, 2017, or during the first full continuing education reporting period after initial licensure, whichever is later.
- (c) The training required by this subsection must be at least six hours in length, unless a disciplining authority has determined, under subsection $((\frac{9}{}))$ (10)(b) of this section, that training that includes only screening and referral elements is appropriate for the profession in question, in which case the training must be at least three hours in length.
- (d) Beginning July 1, 2017, the training required by this subsection must be on the model list developed under subsection (6) of this section. Nothing in this subsection (5)(d) affects the validity of training completed prior to July 1, 2017.
- (6)(a) The secretary and the disciplining authorities shall work collaboratively to develop a model list of training programs in suicide assessment, treatment, and management.
- 27 (b) The secretary and the disciplining authorities shall update 28 the list at least once every two years.
 - establishing minimum standards for the training programs included on the model list. The minimum standards must require that six-hour trainings include content specific to veterans and the assessment of issues related to imminent harm via lethal means or self-injurious behaviors and that three-hour trainings for pharmacists include content related to the assessment of issues related to imminent harm via lethal means. When adopting the rules required under this subsection (6)(c), the department shall:
 - (i) Consult with the affected disciplining authorities, public and private institutions of higher education, educators, experts in suicide assessment, treatment, and management, the Washington

p. 10 SHB 2793

- 1 department of veterans affairs, and affected professional 2 associations; and
 - (ii) Consider standards related to the best practices registry of the American foundation for suicide prevention and the suicide prevention resource center.
 - (d) Beginning January 1, 2017:

4 5

6

7

8

9

10

11 12

13

14

15 16

17

18

19

2021

22

23

2425

26

33

- (i) The model list must include only trainings that meet the minimum standards established in the rules adopted under (c) of this subsection and any three-hour trainings that met the requirements of this section on or before July 24, 2015;
- (ii) The model list must include six-hour trainings in suicide assessment, treatment, and management, and three-hour trainings that include only screening and referral elements; and
- (iii) A person or entity providing the training required in this section may petition the department for inclusion on the model list. The department shall add the training to the list only if the department determines that the training meets the minimum standards established in the rules adopted under (c) of this subsection.
- (7) The department shall provide the health profession training standards created in this section to the professional ((education [educator])) educator standards board as a model in meeting the requirements of RCW 28A.410.226 and provide technical assistance, as requested, in the review and evaluation of educator training programs. The educator training programs approved by the professional educator standards board may be included in the department's model list.
- 27 (8) Nothing in this section may be interpreted to expand or limit 28 the scope of practice of any profession regulated under chapter 29 18.130 RCW.
- 30 (9) The secretary and the disciplining authorities affected by 31 this section shall adopt any rules necessary to implement this 32 section.
 - (10) For purposes of this section:
- 34 (a) "Disciplining authority" has the same meaning as in RCW 35 18.130.020.
- 36 (b) "Training in suicide assessment, treatment, and management"
 37 means empirically supported training approved by the appropriate
 38 disciplining authority that contains the following elements: Suicide
 39 assessment, including screening and referral, suicide treatment, and
 40 suicide management. However, the disciplining authority may approve

p. 11 SHB 2793

training that includes only screening and referral elements if appropriate for the profession in question based on the profession's scope of practice. The board of occupational therapy may also approve training that includes only screening and referral elements if appropriate for occupational therapy practitioners based on practice setting.

- (11) A state or local government employee is exempt from the requirements of this section if he or she receives a total of at least six hours of training in suicide assessment, treatment, and management from his or her employer every six years. For purposes of this subsection, the training may be provided in one six-hour block or may be spread among shorter training sessions at the employer's discretion.
- (12) An employee of a community mental health agency licensed under chapter 71.24 RCW or a chemical dependency program certified under chapter 70.96A RCW is exempt from the requirements of this section if he or she receives a total of at least six hours of training in suicide assessment, treatment, and management from his or her employer every six years. For purposes of this subsection, the training may be provided in one six-hour block or may be spread among shorter training sessions at the employer's discretion.
- NEW SECTION. Sec. 8. The schools of pharmacy at the University of Washington and Washington State University shall convene a work group to jointly develop a curriculum on suicide assessment, treatment, and management for pharmacy students. The curriculum must include material on identifying at-risk patients and limiting access to lethal means. When developing the curriculum, the schools shall consult with experts on suicide assessment, treatment, and management, and with the safe homes task force created in section 2 this act on appropriate suicide awareness and prevention messaging. The schools of pharmacy shall submit a progress report to the governor and the relevant committees of the legislature by December 1, 2016.
- NEW SECTION. Sec. 9. By January 1, 2017, the department of health and the pharmacy quality assurance commission shall jointly develop written materials on suicide awareness and prevention that pharmacies may post or distribute to customers. When developing the written materials, the department and the commission shall consult

p. 12 SHB 2793

- 1 with experts on suicide assessment, treatment, and management, and
- 2 with the safe homes task force created in section 2 of this act on
- 3 appropriate suicide awareness and prevention messaging.
- 4 <u>NEW SECTION.</u> **Sec. 10.** Section 7 of this act takes effect
- 5 January 1, 2017.
- 6 <u>NEW SECTION.</u> **Sec. 11.** Sections 3 and 5 of this act expire
- 7 January 1, 2024.

--- END ---

p. 13 SHB 2793